



Stansbury Service Agency Board of Directors Minutes

Date: Wednesday, August 5, 2026

Location: 1 Country Club Drive, STE 1, Stansbury Park, UT 84074

Time: 6:30 PM

- I. Call to Order by Brett Palmer at 6:30 pm
- II. Roll Call
 - A. Board Members
 - 1. Brett Palmer – Present
 - 2. John H. Wright – Absent
 - 3. Kyle Shields – Present
 - 4. Brock Petersen – Present
 - 5. Wayne Nielson – Present
 - 6. Kasey Nobles – Present
 - B. Staff
 - 1. James Hanzelka – Present
 - 2. Ingrid Swenson – Present
 - 3. Daisy LeBleu – Present
 - 4. Shawn Chidester – Present
- III. Pledge of Allegiance led by Brett Palmer
- IV. **North Tooele County Fire District (NTCFD) Report**
 - A. Jason Brown, Interim Fire Chief for the North Tooele County Fire District, introduced himself and provided the monthly operational update. He reported 63 calls in July, compared with 68 calls in June.
 - B. July Call Breakdown: 44 medical calls, 3 hazardous situations, 11 non-emergency calls, and 5 public-service calls. Chief Brown noted that no fires were reported during the month.
 - C. Chief Brown reported that the Fire Chief recruitment posting was expected to close on August 12, after which the District would begin its interview and selection process. The Board also asked him to review the swale near Millpond for wildfire-mitigation needs. Chief Brown noted that removal of Russian olive trees had already improved mitigation and agreed to inspect the area.
- V. Public Comments
 - A. Murray Kendall, 405 Country Club, raised concerns about sight distance near Village Boulevard and the Stansbury Parkway entrance to SR-36. He noted a large bush and three trees that could obstruct drivers' views and asked the Agency to consider trimming or removing vegetation as needed. He also asked that recreational court use at Brent Rose Park be reconsidered, noting limited street-hockey use of the former

tennis court and historical demand for tennis. When Wayne Nielson asked whether he favored tennis or pickleball, Mr. Kendall indicated that both could be considered.

VI. Review of Public Comments

- A. Steve Lemp, 22 Lakeview, previously raised concerns about late-night fishing and noise, sidewalk parking, mistreatment of fish, and worn ground near the golf-course water outlet. He requested signage and clearer information regarding lawful roadside parking.

Response:

STAFF Response: James Hanzelka reported that staff were developing sign wording addressing park rules and late-night fishing and planned to place signs at several fishing-access locations to encourage compliance.

NEXT STEPS: Staff will finalize the wording, place the signs, and monitor whether the added signage reduces late-night problems.

- B. Rose Moore and Rich Nelson, The Reserve, previously raised concerns about Agency-owned property adjacent to the Junior High School and The Reserve, including weeds and fire danger, motorized vehicle use, noise, poor trail conditions, and potential liability. They requested signs restricting motorized vehicles, consideration of cost-effective maintenance arrangements with adjacent homeowners, a point of contact, and follow-up regarding possible improvements.

Response:

STAFF Response: James Hanzelka reported that staff would continue addressing encroachments near The Reserve and would evaluate using the grader or dozer to make a pass around the trail and improve the grade when equipment and scheduling allow. Staff also noted that conservation-area restrictions limit the work that can be performed.

NEXT STEPS: Continue the encroachment process and evaluate trail grading and maintenance options that are consistent with the conservation requirements.

VII. General Manager Updates:

A. Operations

1. Administration and Technology: James Hanzelka reported that Agency files had been moved from Dropbox to SharePoint. Staff identified gaps in the transfer and planned to retain one Dropbox subscription, at approximately \$300 for the year, long enough to verify the migration; other Dropbox access was scheduled to end August 25. All West implementation and server/camera integration remained in progress. The office was scheduled to close from noon to 6:00 pm on August 6 during a utility power shutdown.
2. Staffing and Grounds: Seasonal staffing was beginning to decline as employees returned to school, and the Agency was recruiting replacements. Staff had received

positive feedback about the groundskeepers and was training the mechanic to collect lake samples for the Water Watch program.

3. Clubhouse Parking, Lake Access, and Vegetation: The Board reviewed boulders and a two-rail fence as options for protecting the clubhouse parking and turf areas, with possible installation coordinated with fall reseeding. Staff also discussed heavy lakeweed growth during the heat, including finer material passing through the mower conveyor and substantial manual removal from problem coves. New park rules and golf-ball warning signs were also reviewed for fishing-access areas and the clubhouse vicinity.
 4. Golf-Course Water Treatment and Safety: The sulfur burner had been restarted to use the remaining sulfur. Staff planned a Broad Fork treatment estimated at \$3,900, with a proposed 2027 sustainment program of \$25,500, or \$4,250 per month, compared with an estimated sulfur-treatment cost of \$3,700 per month. The Gordon Well VFD installation was scheduled for the following week. The Board also discussed removing a plank east of number 4 tee box used to access a pond valve and fishing area because of safety and liability concerns.
 5. Golf-Course Irrigation: Staff reviewed irrigation and pond-treatment issues and explained that valves located in sprinkler heads make isolation and shutoff more difficult. Areas of concern included holes 11 and 17, tee box 4, and greenbelts adjacent to holes 13 and 14. Staff was evaluating repairs and possible system modifications, including older isolation valves.
- B. Projects
1. Capital Maintenance: James Hanzelka reported that capital-maintenance work was progressing. The August 5 schedule showed a \$250,329 budget, \$41,381 executed, \$42,491 committed, and a proposed \$39,530 repair of the utility area by the clubhouse, leaving \$126,927 after the proposed work. Staff also reported that the entrance off of SR 36 onto Stansbury Parkway front-fountain electrical lines had been shorted and replaced, but testing identified an unusable pump and a failed VFD. Other potential 2026 work included clubhouse fencing and reseeding, cleaning and sleeving the drain line from hole 3, work on weirs, and cleaning the line from the pond near hole 17.
 2. Capital Projects: The capital-project schedule showed a \$838,000 budget, with \$144,916 executed, \$54,254 committed, and \$23,942 projected, leaving a listed variance of \$638,830. Major items included the Millpond Bridge repair, golf-cart-area fire suppression, the hydraulic excavator, pro-shop air conditioning, the irrigation cart, camera-system improvements, and Porter Way Ball Field work. Staff emphasized that the Porter Way grant schedule required timely completion.

C. Finances

1. **Cash Summary:** The General Ledger cash total was \$4,823,956.09 as of July 31, 2026. The presentation included \$3,909,403.90 in the PTIF 3124 General Account and \$846,209.53 in the PTIF 1159 Impact Fees account, along with checking, card, Stripe, Venmo, and undeposited payment balances.
2. **Pool Revenue:** Pool revenue totaled \$52,234 as of July 31, 2026, equal to 72% of the \$72,500 budget and 66% of the comparable 2025 amount. Swim-lesson revenue was \$18,405, or 102% of budget. James Hanzelka noted that nonresident revenue had declined and projected that total pool revenue could finish at approximately 80% to 85% of budget.

VIII. Discussion Items:

A. Discuss Potential transfer of Water Rights Credits to Ivory Homes to improve Trail Section.

1. The Board reviewed the Sagewood trail proposal. The existing plans call for a pervious road-base trail, while the Agency has advocated for asphalt. The presentation showed an Eckles Paving price of \$147,820 for additional road-base and three inches of commercial-grade asphalt. Under the proposed 50/50 arrangement, the Agency's share would be \$73,910 and would be satisfied with water-right credits. Ivory Homes was identified as needing 2.605 acre-feet of water; at \$40,000 per acre-foot, the credits would be valued at \$104,200, compared with \$78,150 at the prior \$30,000-per-acre-foot value.
2. Board discussion focused on the current value of the water rights, grading and drainage deficiencies, weeds between the trail and vinyl fencing, snow-removal responsibility, the homeowners association's responsibility for other trail segments, and the need for additional pricing. Members favored obtaining additional bids and clarifying the agreement and the Agency's legal position before deciding whether to transfer the water-right credits. Formal action appears under Action Item 2026.08.03 A.

B. Discuss Conflict of Interest, Legal Representation and Committee Volunteers.

1. Brock Petersen requested independent legal counsel to review concerns outlined in a memo to the Board, including property conveyances, The Reserve and annexation questions, potential conflicts of interest, and committee-volunteer issues. He expressed concern about relying on legal counsel suggested by developers or counsel with longstanding local relationships and asked for a fresh, independent review. Board members generally supported obtaining independent counsel. Mark Anderson and the Association of Special Districts were discussed as a possible starting point; if that option was unavailable, staff was asked to obtain other recommendations. James Hanzelka and Ingrid Swenson were directed to gather

names, qualifications, and hourly rates for consideration at the next meeting. No formal action was taken.

- C. Discuss Bid submitted for the Soundwall Trail Project.
 - 1. Shawn Chidester presented the results of the sealed bidding process for the SR-36 Soundwall Trail Project. The bid opening included Strong Excavation, Strong Solutions, and Acme Construction, and Shawn Chidester explained that the engineer's estimate was considerably lower than the bids received. He reviewed a summary of the bid tabulation, noting that the full bid form contained 74 individual line items. Base-design totals were \$1,212,552.35 from Strong Excavation, \$905,862.10 from Strong Solutions, and \$1,165,640.45 from Acme Construction. For the alternate design with the additional 250-foot connection to Millpond, totals were \$1,221,118.90, \$926,798.70, and \$1,200,640.45, respectively. Strong Excavation omitted required bid-form information, Strong Solutions did not submit the required master schedule, and Acme Construction was the only bidder determined to be fully responsive.
 - 2. Shawn Chidester reported that he had consulted the state procurement office regarding the bid deficiencies and available options because the only fully responsive bid was substantially above the project's available funding. The Board discussed whether the missing master schedule could potentially be treated as a waivable formality, subject to legal review; whether the project should be reduced, redesigned, or rebid; whether construction might extend into 2027; and whether additional funding could be obtained from UDOT or Tooele County. Staff was asked to distribute the detailed bid tabulation to Board members and continue evaluating procurement, funding, and project-scope options. No formal action was taken.
- D. Discuss Prioritization of the projected Impact Fees funding.
 - 1. The presentation showed \$760,987 in current impact-fee funds and an estimated \$190,000 in additional impact fees and interest by the end of 2026, for \$950,987 available before grants. Listed commitments totaled \$897,709: \$91,750 for Oscarson Park, \$555,956 for the Soundwall Trail, and \$250,000 for Millpond planning. Approximately \$1.5 million in additional impact-fee funding was projected through completion of currently anticipated development.
 - 2. The Board discussed the limited cash available for additional work and questioned whether the Soundwall Trail should proceed at the current cost. Brock Petersen emphasized completing Millpond before starting another major project; Kasey Nobles emphasized finishing existing projects before starting new ones; and Kyle Shields emphasized completing a usable project. Discussion generally focused on Millpond and Oscarson Park as priority candidates, with staff asked to refine costs and designs before the Board revisits priorities. No formal action was taken.

E. Discuss Millpond Bridge Repair.

1. James Hanzelka reported significant progress on utility coordination for the Millpond Bridge. Rocky Mountain Power began drilling under the bridge on August 5 to relocate power lines from off the bridge to underground and to replace two junction boxes. Lumen agreed to disconnect its service from the bridge at no charge. With the utilities being addressed, staff planned to finalize the repair approach and prepare the work for bid. The grant requires the bridge repair to be complete by August 2027. The Board also discussed the prior concept of purchasing the glulam beams directly and using a contractor for demolition and replacement work. No formal action was taken.

F. Discuss hiring a new General Manager replacement

1. James Hanzelka reported that he plans to retire in January 2027 and presented a previously developed recruitment and hiring framework. The draft framework emphasized competitive compensation, minimum qualifications, a structured assessment and interview process, a proposed five-of-six Board supermajority for selection, and limiting Board participation on a hiring committee so the committee would not constitute a quorum. The 2026 budget includes a General Manager salary of \$120,000 plus benefits. James Hanzelka emphasized that the prior framework had never been formally adopted and was presented as a starting point.
2. Board members favored using the framework as guidance rather than making the process unnecessarily complicated and emphasized establishing a firm schedule that allows overlap with the current General Manager for training. An October hiring target was discussed but not established as a deadline. Staff was asked to update the existing job description and prepare a tentative schedule for a draft review at the August 19 meeting. Wayne Nielson volunteered to serve on the hiring committee but did not want to chair it. Formal action appears under Action Item 2026.08.04 A.

IX. Action Items:

A. 2026.08.01 A

1. Board Review and possible approval of July 15, 2026, Board Meeting Minutes.
Motion by Kasey Nobles to approve the July 15, 2026, Board Meeting Minutes.
 Seconded by Kyle Shields.
 Vote as Follows:
 Wayne Nielson – Aye; John H. Wright – Absent; Kyle Shields – Aye; Brett Palmer – Aye; Kasey Nobles – Aye; Brock Petersen – Aye. Motion Passed Unanimously

B. 2026.08.02 A

1. Board Review and possible approval of July 15, 2026, Planning Committee Work Meeting Minutes.

Motion by Kyle Shields to approve the July 15, 2026, Planning Committee Work Meeting Minutes as presented.

Seconded by Brock Petersen.

Vote as Follows:

Wayne Nielson – Aye; John H. Wright – Absent; Kyle Shields – Aye; Brett Palmer – Aye; Kasey Nobles – Aye; Brock Petersen – Aye. Motion Passed Unanimously

C. 2026.08.03 A

1. Board Review and possible approval of transfer of Water Rights Credits to Ivory Homes to Improve Trail Section.

Motion by Kasey Nobles to table possible approval of the transfer of Water Rights Credits to Ivory Homes to Improve Trail Section pending additional bids and clarification of the Agency's legal position with new legal representation.

Seconded by Brock Petersen.

Vote as Follows:

Wayne Nielson – Aye; John H. Wright – Absent; Kyle Shields – Aye; Brett Palmer – Aye; Kasey Nobles – Aye; Brock Petersen – Aye. Motion Passed Unanimously

D. 2026.08.04 A

1. Possible Approval of hiring a new General Manager replacement

Motion by Kyle Shields to approve the hiring of a new General Manager replacement. Seconded by *Wayne Nielson*.

Vote as Follows:

Wayne Nielson – Aye; John H. Wright – Absent; Kyle Shields – Aye; Brett Palmer – Aye; Kasey Nobles – Aye; Brock Petersen – Aye. Motion Passed Unanimously

Board member reports and requests.

Open comment session for individual Board Members to present final thoughts on any subject covered in the meeting, updates on individual projects not covered by the General Manager, and requests for future Board actions.

- **Kasey Nobles:** reported that the new router/All West service had been finalized and was producing strong speeds. He also asked management to define clear responsibility between the golf-course and parks crews for greenbelt and irrigation areas so maintenance problems do not fall between teams and managers can be held accountable for specific areas.
- **Brock Petersen:** said improved cost codes would help quantify labor and repair costs by area, support staffing decisions, and improve accountability. He reiterated his

prior request for more detailed cost coding so the Agency can track costs as clearly as it tracks revenue.

- **Wayne Nielson:** requested additional information and education regarding the Agency's water rights and available storage.
- **Kyle Shields:** thanked Board members and staff for their input and noted that he had additional issues to consider regarding how Stansbury should move forward.
- **Brett Palmer:** echoed concerns about dead turf and irrigation gaps and asked whether additional staffing, contractors, or volunteer support might be needed. James Hanzelka said he would meet with the managers to clarify responsibilities and evaluate staffing and other options. The Board also discussed irrigation training and whether golfers could assist with monitoring or hand-watering problem areas.

Motion to Adjourn

Motion by Kyle Shields to adjourn the meeting.

Seconded by Kasey Nobles.

Vote as Follows:

Wayne Nielson – Aye; John H. Wright – Absent; Kyle Shields – Aye; Brett Palmer – Aye;

Kasey Nobles – Aye; Brock Petersen – Aye. Motion Passed Unanimously

Meeting adjourned at 9:09 pm.

The content of these minutes is neither intended nor presented as a verbatim transcript of the meeting. Rather, they serve as a concise summary of the key discussions and actions that took place.

Approved this *Date* day of *Month*, 2026.



Brett Palmer, Stansbury Service Agency Board Chair

Stansbury Service Agency
Financial Statement Report - Monthly with Percent
10 General Fund - 07/01/2026 to 07/31/2026
58.33% of the fiscal year has expired

	<u>Current Period</u>	<u>YTD Balance</u>
Net Position		
Assets:		
Current Assets		
Cash and cash equivalents	(193,223)	3,695,584
Other current assets		100
Total Current Assets	(193,223)	3,695,684
Total Assets:	(193,223)	3,695,684
Liabilities and Fund Equity:		
Liabilities:		
Current liabilities	(39,893)	179,662
Total Liabilities:	(39,893)	179,662
Equity - Paid In / Contributed	(3,669,352)	(3,516,022)
Total Liabilities and Fund Equity:	(3,709,245)	(3,336,360)
Total Net Position	3,516,022	7,032,044



Stansbury Service Agency
Financial Statement Report - Monthly with Percent
10 General Fund - 07/01/2026 to 07/31/2026
58.33% of the fiscal year has expired

	Approved Budget	Current Period	YTD Balance	Percent (Approved Budget)	Projected Actual	Percent (Projected Actual)
Change In Net Position						
Revenue:						
Taxes	3,219,588	17,331	235,053	7.30%	3,305,000	7.11%
Intergovernmental revenue	39,000		20,000	51.28%	39,000	51.28%
Charges for services	1,280,280	162,550	940,781	73.48%	1,227,615	76.63%
Interest	80,000	14,115	107,408	134.26%	120,000	89.51%
Miscellaneous revenue	21,154	2,023	16,697	78.93%	22,154	75.37%
Contributions and transfers	325,625				325,625	
Total Revenue:	4,965,647	196,018	1,319,939	26.58%	5,039,394	26.19%
Expenditures:						
General government						
Council	23,650		704	2.98%	21,690	3.25%
Administrative	724,400	80,906	333,204	46.00%	712,000	46.80%
Total General government	748,050	80,906	333,909	44.64%	733,690	45.51%
Parks, recreation, and public property						
Parks	1,379,600	71,845	453,423	32.87%	1,124,457	40.32%
Recreation Facilities	329,020	14,588	107,845	32.78%	281,970	38.25%
Golf Operations	947,320	75,490	413,772	43.68%	893,920	46.29%
Pro Shop	736,800	45,839	402,053	54.57%	662,593	60.68%
Pool	185,920	40,343	104,790	56.36%	206,920	50.64%
Library	27,960	1,808	12,209	43.67%	28,025	43.57%
Cemetery	30,385	2,718	12,326	40.57%	36,535	33.74%
Project Management	49,760	2,802	31,618	63.54%	68,760	45.98%
Total Parks, recreation, and public prop	3,686,765	255,432	1,538,037	41.72%	3,303,180	46.56%
Non Departmental Expenditures	250,329	13,010	39,911	15.94%	250,329	15.94%
Transfers	280,503				752,195	
Total Expenditures:	4,965,647	349,348	1,911,857	38.50%	5,039,394	37.94%
Total Change In Net Position		(153,330)	(591,918)			

Stansbury Service Agency
Financial Statement Report - Monthly with Percent
41 Capital Projects Fund - 07/01/2026 to 07/31/2026
58.33% of the fiscal year has expired

	<u>Current Period</u>	<u>YTD Balance</u>
Net Position		
Assets:		
Current Assets		
Cash and cash equivalents	(851)	162,427
Total Current Assets	(851)	162,427
Total Assets:	(851)	162,427
Liabilities and Fund Equity:		
Liabilities:		
Current liabilities	1,251	9,839
Total Liabilities:	1,251	9,839
Equity - Paid In / Contributed	(154,690)	(152,588)
Total Liabilities and Fund Equity:	(153,439)	(142,749)
Total Net Position	152,588	305,177

Stansbury Service Agency
Financial Statement Report - Monthly with Percent
41 Capital Projects Fund - 07/01/2026 to 07/31/2026
58.33% of the fiscal year has expired

	Approved Budget	Current Period	YTD Balance	Percent (Approved Budget)	Projected Actual	Percent (Projected Actual)
Change In Net Position						
Revenue:						
Intergovernmental revenue	250,000		15,794	6.32%	45,794	34.49%
Contributions and transfers	788,523				788,523	
Total Revenue:	1,038,523		15,794	1.52%	834,317	1.89%
Expenditures:						
Parks, recreation, and public property						
Parks	210,000	701	88,656	42.22%	209,000	42.42%
Recreation Facilities	456,000	(141)	6,476	1.42%	50,000	12.95%
Golf Operations	70,000		17,500	25.00%	70,000	25.00%
Pro Shop	45,000		19,186	42.64%	55,000	34.88%
Pool	57,000	1,542	27,916	48.98%	40,000	69.79%
Cemetery			2,956		6,000	49.27%
Total Parks, recreation, and public prop	838,000	2,102	162,689	19.41%	430,000	37.83%
Transfers	200,523				404,317	
Total Expenditures:	1,038,523	2,102	162,689	15.67%	834,317	19.50%
Total Change In Net Position		(2,102)	(146,895)			0-54,405,607.41%

Stansbury Service Agency
Financial Statement Report - Monthly with Percent
44 Impact Fees Fund - 07/01/2026 to 07/31/2026
58.33% of the fiscal year has expired

	<u>Current Period</u>	<u>YTD Balance</u>
Net Position		
Assets:		
Current Assets		
Cash and cash equivalents	1,596	1,006,259
Total Current Assets	1,596	1,006,259
Total Assets:	1,596	1,006,259
Liabilities and Fund Equity:		
Liabilities:		
Current liabilities	(1,920)	103,217
Total Liabilities:	(1,920)	103,217
Equity - Paid In / Contributed	(899,527)	(903,043)
Total Liabilities and Fund Equity:	(901,446)	(799,826)
Total Net Position	903,043	1,806,085

Stansbury Service Agency
Financial Statement Report - Monthly with Percent
44 Impact Fees Fund - 07/01/2026 to 07/31/2026
58.33% of the fiscal year has expired

	Approved Budget	Current Period	YTD Balance	Percent (Approved Budget)	Projected Actual	Percent (Projected Actual)
Change In Net Position						
Revenue:						
Intergovernmental revenue	609,184				609,184	
Interest	40,000	2,855	19,879	49.70%	30,000	66.26%
Miscellaneous revenue	150,000	6,554	63,254	42.17%	80,000	79.07%
Contributions and transfers	619,912				619,412	
Total Revenue:	1,419,096	9,409	83,133	5.86%	1,338,596	6.21%
Expenditures:						
General government						
Administrative	46,000		25,375	55.16%	25,500	99.51%
Total General government	46,000		25,375	55.16%	25,500	99.51%
Parks, recreation, and public property						
Parks	1,373,096	5,893	207,238	15.09%	1,313,096	15.78%
Total Parks, recreation, and public prop	1,373,096	5,893	207,238	15.09%	1,313,096	15.78%
Total Expenditures:	1,419,096	5,893	232,613	16.39%	1,338,596	17.38%
Total Change In Net Position	0	3,516	(149,480)	186,850,350.00%		



STANSBURY

SERVICE AGENCY

Parks and Recreation

STANSBURY SERVICE AGENCY BOARD OF DIRECTORS AGENDA

Date: Wednesday, August 5, 2026

Location: 1 Country Club Drive, STE 1, Stansbury Park, UT 84074

Time: 6:30 PM

- I. Call to Order
- II. Roll Call
- III. Pledge of Allegiance
- IV. North Tooele Fire District Update
- V. Public Comments
- VI. Review of Public Comments
- VII. General Manager Updates:
 - A. Operations
 - B. Projects
 - C. Finances
- VIII. Discussion Items:
 - A. Discuss Potential transfer of Water Rights Credits to Ivory Homes to improve Trail Section.
 - B. Discuss Conflict of Interest, Legal Representation and Committee Volunteers.
 - C. Discuss Bid submitted for the Soundwall Trail Project.
 - D. Discuss Prioritization of the projected Impact Fees funding.
 - E. Discuss Millpond Bridge Repair.
 - F. Discuss hiring a new General Manager replacement
- IX. Action Items:
 - A. 2026.08.01 A
 - 1. Board Review and possible approval of July 15, 2026, Board Meeting Minutes.
 - B. 2026.08.02 A
 - 1. Board Review and possible approval of July 15, 2026, Planning Committee Work Meeting Minutes.
 - C. 2026.08.03 A
 - 1. Board Review and possible approval of transfer of Water Rights Credits to Ivory Homes to Improve Trail Section.
 - D. 2026.08.04 A
 - 1. Possible Approval of hiring a new General Manager replacement

Board member reports and requests.

Open comment session for individual Board Members to present final thoughts on any subject covered in the meeting, updates on individual projects not covered by the GM, and requests for future board actions.

Motion to Adjourn



**Combined Meetings of the Stansbury Recreation, Stansbury Greenbelt
Service Areas Board of Trustees, and the Stansbury Service Agency Board
of Directors Minutes**

Date: Wednesday, July 15, 2026

Location: 1 Country Club Drive, STE 1, Stansbury Park, UT 84074

Time: 6:30 PM

Stansbury Service Agency Board of Directors Meeting

- I. Call to Order by Brett Palmer at 6:30 pm
- II. Roll Call
 - A. Board Members
 - 1. Brett Palmer – Present
 - 2. John H. Wright – Present
 - 3. Kyle Shields – Present
 - 4. Brock Petersen – Present
 - 5. Wayne Nielson – Present
 - 6. Kasey Nobles – Present
 - B. Staff
 - 1. James Hanzelka – Present
 - 2. Kellianne Rosemann – Present
 - 3. Daisy LeBleu – Present
 - 4. Shawn Chidester – Present
- III. Pledge of Allegiance led by Brock Petersen
- IV. Sheriff Update
 - A. A Tooele County Sheriff's Office Deputy reported 326 service details in Stansbury during June, including 132 traffic stops, six DUI arrests, 20 misdemeanor arrests, and eight felony arrests. The Deputy discussed the ongoing homicide investigation, increased e-bike enforcement, changes to golf-cart laws, parking complaints, and how sex-offense reports are categorized. The Sheriff's Office also confirmed that, with Agency authorization, deputies may issue immediate trespass notices for recurring problems around the lake.
- V. Public Comments:

Steve Lemp, 22 Lakeview, described late-night fishing, noise, sidewalk parking, mistreatment of fish, and worn ground near the golf-course water outlet. He requested signage addressing late-night fishing and greater awareness of lawful roadside parking. James Hanzelka explained that the lake itself remains open under DWR rules, while the Agency controls shoreline access points and can install signs.

- A. Rose Moore, The Reserve, raised concerns regarding Agency-owned property adjacent to the Junior High School and The Reserve. She described weeds and fire danger, motorized vehicle use, noise, poor trail conditions, and potential liability. She requested cost-effective measures, including signs restricting motorized vehicles and possible arrangements allowing adjacent homeowners to maintain portions of the property. The Board acknowledged the Agency's agreement to provide a trail and agreed the matter should be revisited.
- B. Rich Nelson, The Reserve, supported the concerns regarding the same property and requested a point of contact. James Hanzelka was identified as the contact and reported that staff had inspected the area and would evaluate possible improvements. The Board also noted that The Reserve subdivision has not been annexed into the service area and does not currently contribute property-tax revenue to the Agency.

VI. Review of Public Comments

- A. Jim Hanzelka discussed trash and dog-waste station options for the causeway following Greg Howard's prior concerns about discarded fishhooks. The Board favored the heavier, lidded model, and staff will evaluate purchase and placement near popular fishing areas.

VII. Presentation of 2026-2027 Royalty Queen Project by Abigail Arnell

- A. Abigail Arnell, Miss Stansbury, and attendants Riley Romney and Rebecca Bartholomew presented a proposed bat-box project intended to reduce mosquitoes and other biting insects, provide habitat, promote environmental education, and create youth service opportunities. The presenters noted that a single bat may consume more than 1,000 insects in an hour. The proposed phases included public education and fundraising, a community build event, approved installation in parks and greenbelts, monitoring, and annual maintenance. The presenters discussed sponsorships, school and youth-group participation, a teen pool-party fundraiser, and a community build day. Board members asked about insect consumption, project timing, bat return seasons, safety, and potential installation locations. No formal action was taken.

VIII. Presentation of 2026 Stansbury Days by Kellianne Rosemann

- A. Kellianne Rosemann presented the preliminary Stansbury Days schedule for August 13-15, 2026. Stansbury Royalty would judge Youth Entrepreneur Fair participants on presentation, effort, and interaction; the winner would receive a Saturday vendor booth, and gift cards were planned for first through third place. Thursday activities were planned to include the Youth Entrepreneur Fair, food trucks, a tentative pickleball tournament, and the art show. Friday activities were planned to include a movie night at the golf course, food trucks, the art show, and the kid's triathlon. Saturday activities were planned to include the pancake breakfast, golf tournament, parade, art show and Stansbury history display, cardboard boat races, laser tag, face painting, bounce houses, vendor fair, car show, live music, evening dance, fireworks, and free swimming. A cornhole tournament and chainsaw carving remained dependent on volunteer and participant availability.

- B. The road closure was planned from 7:00 am to 4:30 pm, with advance neighborhood flyers, social-media notices, four electronic message signs, parking maps, and QR-code directions. Clubhouse parking would be reserved primarily for vendors, volunteers, golf-tournament participants, and accessible parking. The Board discussed the parade route, parking and barricade staffing, fire-lane access, possible UHP assistance, employee overtime, restroom access, and visible buoys or other measures to keep boats outside the fireworks safety area. Additional volunteers were requested for the pancake breakfast, road closures, parade, vendor check-in, setup, takedown, and a possible cornhole tournament. Staff would continue coordinating with the fire department, Sheriff's Office, County, and volunteers as plans were finalized.

Stansbury Recreation Service Areas Board of Trustees Meeting

I. Call to Order by John H. Wright at 7:36 pm

II. Roll Call

Board Members

1. John H. Wright – Present
2. Kyle Shields – Present
3. Wayne Nielson – Present

III. Public Comments – No Public Comments

IV. Action Items

A. 2026.07.01

1. Board Review and possible approval of June 17, 2026, Board Meeting Minutes

Motion by Wayne Nielson to approve the June 17, 2026, Stansbury Recreation Service Area Board Meeting Minutes. Seconded by Kyle Shields.

Vote as Follows:

Wayne Nielson – Aye; John H. Wright – Aye; Kyle Shields – Aye. Motion Passed: Unanimously

Stansbury Greenbelt Service Areas Board of Trustees Meeting

I. Call to Order by Brett Palmer at 7:38 pm

II. Roll Call

A. Board Members

1. Brett Palmer – Present
2. Kasey Nobles – Present
3. Brock Petersen – Present

III. Public Comments – No Public Comments

IV. Action Items

A. 2026.07.01

1. Board Review and possible approval of June 17, 2026, Board Meeting Minutes

Motion by Kasey Nobles to approve the June 17, 2026, Stansbury Greenbelt Service Area Board Meeting Minutes. Seconded by Brock Petersen.

Vote as Follows:

Kasey Nobles – Aye; Brett Palmer – Aye; Brock Petersen – Aye. Motion Passed: Unanimously

Stansbury Service Agency Board of Directors Meeting

IX. General Manager Updates:

A. Operations

1. **Parks, Irrigation, and Staffing:** James Hanzelka reported that irrigation wiring at the boat ramp and clubhouse drive had been replaced, although staff continued troubleshooting controller and wiring issues and were hand watering where necessary. Additional irrigation work continued at Mill Pond Park, and staff was retraining the new boat operator on more efficient debris removal in the lake fingers. Kasey Nobles raised safety concerns about a trench that had remained open for several weeks; staff confirmed it had been backfilled and agreed to avoid similar situations. The entrance waterfalls remained inoperable, and a contractor was scheduled to test the variable-frequency drive and pumps. Aquatech agreed to remove some labor charges from the pool-filter repair invoice. One employee had been hired, and an offer for an irrigation position remained pending.
2. **Clubhouse Trail and Park Protection:** James Hanzelka reported that staff was obtaining cost estimates for landscape rock near the clubhouse trail to discourage e-bike traffic and allow the damaged turf to be restored once irrigation issues were resolved. Board members discussed the cost of landscape boulders, possible conflicts with irrigation lines, and alternative barriers such as posts or chains. Staff agreed to evaluate multiple options for blocking access to the informal trail and directing traffic onto the existing sidewalk before selecting a final approach.
3. **Golf Course Water and Irrigation:** James Hanzelka reported an electrical issue involving the wet-well pump system and a separate problem with moss and vegetation blocking the pond intake, causing the golf-course irrigation system to shut down and affect watering near the boat ramp. A vendor was scheduled to inspect the pump issue, while staff continued manually clearing the intake and evaluated restarting the sulfur burner or using another treatment that would control both moss and weeds without damaging irrigated turf. Wiring work was also planned for the nonfunctioning sprinklers on hole 11. Staff had ordered approximately 16 “No Fishing Beyond This Point” signs to restrict fishing near golf-course water hazards and reduce conflicts between golfers and fishermen.
4. **The Reserve Property:** James Hanzelka reviewed encroachments on Agency property near The Reserve, including fencing, gardens, a chicken run, discarded debris, and other obstructions along the trail corridor. The Board discussed identifying the affected properties and sending notice letters to establish the Agency’s rights and require residents to remain within their property boundaries.

Members also discussed using a dozer, grader, or similar equipment to clear debris, smooth the rough trail, and make the area easier to access and maintain.

5. **Paid Parking and Law-Enforcement Coordination:** James Hanzelka reported that the County had referred the legality of paid parking on County roads to the County Attorney for review and that a road-safety survey would also be required. Any revenue collected from parking on County roads would likely go to the County. An off-street parking lot remained the preferred approach, although no specific option had been selected. Sheriff Wimmer advised that deputies were not planning to aggressively enforce general bans on e-bikes, e-motorcycles, and golf carts but would respond to unsafe operation. He indicated that enforcement could be increased if the Agency and County agreed on a supporting ordinance. Staff and Board members also discussed posting a low-speed or walking-speed limit in Agency parks, which the Sheriff's Office indicated could be enforced with appropriate signage.
6. **Recreation, Wildlife, Grants, and Signage:** James Hanzelka reported that County Recreation was updating the Stansbury trails map to distinguish trails from sidewalks and other routes and was developing a coordinated county recreation plan that could support future infrastructure projects and grant applications. DWR trapping found numerous large black crappies, undersized bluegill, some catfish, and no bass, with the absence of small bass identified as the primary concern. DWR planned to compare the results with prior stocking information. A Utah Outdoor Recreation representative inspected completed grant-funded improvements, responded positively to the work, and provided recommendations for strengthening future applications. The Agency did not receive the Oscarson Park planning grant. Staff was also preparing updated signage for key fishing-access areas, including information about park hours or dusk closures. Colin Winchester was working with the County to determine the number of homes and the area that could be included in a potential annexation.
7. **Website Security Incident:** James Hanzelka reported that the Agency's website had received a malicious attack through Forminator, the system used for online forms and reservations. The attack generated approximately seven million requests and caused unwanted video and image content to appear on the website. Staff took the website offline, contacted the required cybersecurity personnel, and began evaluating whether another form system would be needed. The disruption affected the online collection of vendors and volunteer information for Stansbury Days.

B. Projects

1. **Capital and Maintenance Projects:** James Hanzelka reported that capital-maintenance projects were progressing well and could have funds remaining. He plans to bring the Board a list of potential additional projects for consideration at the next meeting. Larger capital projects were progressing more slowly because of their size. The Mill Pond Bridge project was briefly referenced, and golf course fire-

suppression work was under contract but had not yet been completed. The Agency had received a hydro-vac unit, an irrigation cart, a pro-shop air-conditioning unit, and a replacement truck. Insurance reimbursed approximately \$15,000 toward the truck, leaving an estimated \$2,000 difference.

2. **Impact-Fee Projects and Mill Pond Park:** James Hanzelka reviewed projects for the Soundwall Trail, Oscarson Park, and Mill Pond Park and reported that impact-fee revenue was below projections because residential construction had slowed and was occurring unevenly. Mill Pond Park had incurred \$878,923 in costs, offset by \$40,000 in grants, for a net Agency cost of \$838,923. Planned work included a \$50,000 Soundwall Trail Connector and \$450,000 in ADA trail and landscaping improvements, supported by \$240,000 in additional grants. The total projected cost was \$1,378,923, with \$280,000 in grants and a net Agency cost of \$1,098,923. Remaining estimates would be refined after final design, engineering, and bid results were available.

C. Finances

1. **June Financial Report:** James Hanzelka reported total cash of \$5,043,130.41 as of June 30, 2026, including \$4,519,443 in available operational funds and approximately \$883,688 in impact-fee funds. General fund and golf-course revenues were ahead of projections, driven in part by strong golf-course performance and early tax revenue. Pool revenue remained below projections following the delayed opening and loss of the first week of swimming lessons. Most operating expenses were within or below budget, partly because of staffing gaps. Capital-project spending remained below projections, while impact-fee revenue was lower because residential construction had slowed.

X. Discussion Items:

A. Discussion of Potential Annexation of the 24-Acre Property Adjacent to The Reserve Development

1. The Board discussed annexing the Agency-owned 24-acre property near The Reserve and potentially including other properties within the Agency's designated boundaries that had not been annexed into the taxing entity. James Hanzelka explained that Colin Winchester was working with the County to determine the number of affected properties and whether they could be included in a single annexation process. Members agreed that completing the annexations together would be the most cost-effective approach but supported annexing the Agency-owned property separately if the broader effort could not proceed. The Board noted that annexation would allow the property to contribute to the Agency's tax base if it were later developed or sold. No formal action was taken.

B. Discussion of Stansbury Service Agency Compliance with Government Compliance and Control (GCC) – Kasey Nobles

1. Kasey Nobles explained that Agency records should be accessed through GCC-compliant accounts and managed devices. He proposed replacing the Agency's

current Dropbox system with Microsoft SharePoint throughout the County, upgrading the six Board accounts, and purchasing six Agency-owned laptops. County IT would assist with setup, migration, and ongoing support. Board members discussed costs, device specifications, access to email and Microsoft applications, ownership and return of equipment, and the security and liability risks of using personal devices. Dropbox was expected to be canceled before its August renewal.

C. Discussion of Golf Carts on Public Streets

1. James Hanzelka explained that Utah law prohibits golf carts on public streets unless their use is specifically authorized by the municipality, which in Stansbury Park would be Tooele County. He reported that the County did not currently have an ordinance governing golf carts or similar devices. The Board generally supported developing a proposed ordinance allowing golf carts with appropriate licensing, supervision, limitations, and safety requirements. Members requested examples from other Utah communities to assist with drafting the proposal. No formal action was taken.

XI. Action Items:

A. 2026.07.01 A

1. Board Review and possible approval of June 17, 2026, Board Meeting Minutes

Motion by Kasey Nobles to approve the June 17, 2026, Stansbury Service Agency Board Meeting Minutes. Seconded by Kyle Shields.

Vote as Follows:

Wayne Nielson – Aye; John H. Wright – Aye; Kyle Shields – Aye; Brett Palmer – Aye; Kasey Nobles – Aye; Brock Petersen – Aye. Motion Passed: Unanimously

B. 2026.07.02 A

1. Board Review and possible approval of June Financial Statements, Purchases, and Journal Entries

Motion by Kyle Shields to approve the June Financial Statements, Purchases, and Journal Entries in the amount of \$266,148.66. Seconded by Brock Petersen.

Vote as Follows:

Wayne Nielson – Aye; John H. Wright – Aye; Kyle Shields – Aye; Brett Palmer – Aye; Kasey Nobles – Aye; Brock Petersen – Aye. Motion Passed: Unanimously

C. 2026.07.03 A

1. Board Review and possible approval of purchasing Agency-owned laptops for GCC compliance

Motion by Brock Petersen to approve the purchase of Agency-owned laptops for GCC compliance. Seconded by Kasey Nobles.

Vote as Follows:

Wayne Nielson – Aye; John H. Wright – Aye; Kyle Shields – Aye; Brett Palmer – Aye; Kasey Nobles – Aye; Brock Petersen – Aye. Motion Passed: Unanimously

D. 2026.07.04 A

1. Board Review and possible approval of May 27, 2026, Board Meeting Minutes

Motion by John H. Wright to approve the May 27, 2026, Stansbury Service Agency Board Meeting Minutes. Seconded by Kyle Shields.

Vote as Follows:

Wayne Nielson – Aye; John H. Wright – Aye; Kyle Shields – Aye; Brett Palmer – Aye; Kasey Nobles – Aye; Brock Petersen – Aye. Motion Passed: Unanimously

XII. Board Member Reports and Requests

Open comment session for individual Board Members to present final thoughts on subjects covered in the meeting, updates on individual projects not covered by the General Manager, and requests for future Board action.

- **Kasey Nobles:** Kasey Nobles asked about the meeting-room microphones, and staff confirmed they had been ordered but were not yet available. He also reported that his employer has a program to donate retired fleet-maintained vehicles to municipalities and that he was exploring whether the Agency could receive high-mileage 2018 vehicles with utility beds at no cost to help replace its aging fleet.
- **Brock Petersen:** Brock Petersen requested that trees damaged during the West Village sewer project be reviewed and properly pruned to prevent disease or further damage. Staff reported that nearly every tree along West Village has been affected and that two or three might need to be removed because of severe trunk and bark damage. The Board also discussed improving traffic control during the next phase of the sewer project and coordinating construction around Stansbury Days activities.
- **Wayne V. Nielson:** Wayne V. Nielson complimented the pool's appearance and staff performance, noting that the children in swimming lessons appeared to be having fun and that the pool looked safe and professionally operated.
- **John H. Wright:** John H. Wright asked about Board feedback on Oscarson Park and whether the volunteer ballpark improvements would need to be scheduled on a Saturday. He also requested updates on the Gordon Well variable-frequency drive, fire protection in the pro-shop cart-storage area, and the county's changed position on the cost of the cemetery fence move. He also complimented staff on obtaining an adjustment to Aquatech's invoice. James Hanzelka reported that the VFD installation was awaiting a coordinated Rocky Mountain Power shutdown, fire-protection components were being prepared, and the cemetery fence posts had been installed. The Agency expected to reuse the existing fence fabric where possible.
- **Kyle Shields:** Kyle Shields joked about the pool temperature, then asked about the status of irrigation repairs and raised concerns about several trees along Village Boulevard that had not received water, valve boxes that staff had been unable to locate, and an irrigation timer that might not be functioning. Staff agreed to investigate.
- **Brett Palmer:** Brett Palmer expressed concern about dry areas along the frontage road, golf course, and other park areas and urged staff to address the irrigation problems promptly to avoid losing grass and trees.

XIII. Closed Session

The Board identified James Hanzelka, Shawn Chidester, and Neil Smart as additional attendees for the closed session.

Motion by Kasey Nobles made a motion to enter into a closed session pursuant to Utah Code § 52-4-205(1)(e) for a strategy session regarding the proposed sale of real property, because public discussion would disclose the appraisal or estimated value of the property under consideration and/or prevent the Agency from completing the transaction on the best possible terms. Seconded by John Wright. The Board entered the closed session at 9:13pm.

Vote as Follows:

Wayne Nielson – Aye; John H. Wright – Aye; Kyle Shields – Aye; Brett Palmer – Aye; Kasey Nobles – Aye; Brock Petersen – Aye. Motion Passed: Unanimously

Motion to End Closed Session and Return to Open Meeting

Kasey Nobles made a motion to end the closed session and return to the open meeting. Seconded by John Wright The open meeting resumed at 9:59pm.

Vote as Follows:

Wayne Nielson – Aye; John H. Wright – Aye; Kyle Shields – Aye; Brett Palmer – Aye; Kasey Nobles – Aye; Brock Petersen – Aye. Motion Passed: Unanimously

Motion to Adjourn

John Wright made a motion to adjourn the Stansbury Service Agency Board of Directors Meeting. Seconded by Kyle Shields.

Vote as Follows:

Wayne Nielson – Aye; John H. Wright – Aye; Kyle Shields – Aye; Brett Palmer – Aye; Kasey Nobles – Aye; Brock Petersen – Aye. Motion Passed: Unanimously

Meeting Adjourned at 10:01PM.

The content of these minutes is neither intended nor presented as a verbatim transcript of the meeting. Rather, they serve as a concise summary of the key discussions and actions that took place.

Approved this 5th day of August, 2026.

Brett Palmer, Stansbury Service Agency Board Chair

Brett Palmer, Stansbury Greenbelt Service Area Board Chair

John H. Wright, Stansbury Recreation Service Area Board Chair



Stansbury Service Agency Planning Committee Work Meeting Minutes

Date: Wednesday, July 15, 2026

Location: 1 Country Club Drive, STE 1, Stansbury Park, UT 84074

Time: 6:00 PM

- I. Call to Order by James Hanzelka at 6:05 PM
- II. Roll Call
 - i) Wayne Nielsen - Present
 - ii) John Wright - Present
 - iii) Kasey Nobles - Present
 - iv) Brock Petersen - Present
 - v) Brett Palmer - Present
 - vi) Kyle Shields - Present
- B. Staff
 - i) Shawn Chidester - Present
 - ii) James Hanzelka - Present
 - iii) Kellianne Rosemann - Present
- III. Discussion Items:
 - A. Blu Line Presentation of Updated Oscarson Park Design
 - 1. Phase 1. It will take care of sidewalk concrete, irrigation, trees, and grass – this will cost \$ 1.1 million and will landscape the top half of the park. Phase 4 will take care of the retention pond. Still in a planning stage of how to move forward.
 - B. Update on Soundwall Trail
 - 1. 4 contractors came to the prebid.
 - C. Update on Millpond Bridge
 - 1. Power under the bridge belongs to Rocky Mountain, Lumen (not an active line and will be abandoning the line)
 - D. Update on Millpond Park Phase II
 - 1. Irrigation plan is with Blu line. Once that is done a estimate for Phase 2 will be put together.

Motion to Adjourn

The content of these minutes is neither intended nor presented as a verbatim transcript of the meeting. Rather, they serve as a concise summary of the key discussions and actions that took place.

Approved this 5th day of August, 2026.

Brett Palmer, Stansbury Service Agency Board Chair

Discuss hiring a General Manager replacement



1. **Purpose:** Document the SSA's approach to recruiting and hiring the replacement for a General Manager
2. **Applicability:** The SSA General Manager Position
3. **Requirements:**
 1. Select the most qualified individual
 2. Rigorous Vetting Process
 3. Best interest of SSA for long-term success
 4. Competitive compensation
 5. BOD majority vote (supermajority 5 of 6)
 6. Meets minimum job qualifications
 7. Quantifiable Assessment Process
 8. Board members on a hiring committee must be limited so as not to create a quorum in a private meeting
 9. Board members can apply, but are excluded from the process.

4. Roles/Responsibility:

1. Board Chair – Establish Strategy and Facilitates Process; Establish Schedule; Collect and consolidate feedback, establish a hiring committee and define charter.
2. Board Members – Define and modify hiring requirements, vote, interview candidates, provide feedback
3. 3rd Party subject matter experts – Assist as requested by chair
4. Policy committee chair – Monitor compliance with approved policy
5. Clerk – Facilitate communication, prepare announcement, post announcement, schedule
6. HR – Verifies announcement meets process, monitors compliance with procedures
7. Current GM (if leaving voluntarily) – Participate in interviews, provide feedback
8. Selection Committee Lead – Select committee members, Direct activities of the committee, Ensures timelines are met, and Ensures requirements are met

5. Steps:

1. Chair identifies need and informs board
2. Chair establishes tentative hiring schedule
3. Chair assigns Committee Lead to hiring committee – board concurrence (not the chair)
4. Committee Lead develops and presents proposed strategy, staffing, costs, and detailed schedule
5. Board votes to approve strategy, staffing, cost, and schedule proposal or directs board liaison to modify the plan and return to the Board
6. Hiring Committee drafts posting
7. Chair facilitates discussion and approval of posting (or directs Hiring Committee to modify the posting and return to Board)
8. Clerk
 - a. Posts job listing,
 - b. Collects applications
 - c. Compiles a Candidate Summary indicating whether each candidate meets minimum requirements
 - d. Distributes Candidate Summary and application packages that do meet minimum standards to Hiring Committee Members
9. Hiring Committee performs quantified assessment and updates the Candidate Summary
10. Committee Lead presents the Candidate Summary, top candidates, and recommendations to board (closed meeting ok)
11. Board discussion and Board directs Hiring Committee to interview certain candidates (closed meeting ok)
12. Clerk schedules interviews with candidates
13. Hiring Committee performs initial interviews and updates Candidate Summary

14. Hiring Committee presents updated Candidate Summary and recommendations to board, including salary recommendation (closed meeting ok)
15. Chair – facilitate BOD discussions (closed meeting is ok)
16. Board action item (open meeting recommended), may include:
 - a. Vote to extend offer (go to step 17)
 - b. Vote to assign action items to hiring committee
 - a. Hiring committee completes actions as directed by the board
 - b. Go back to step 14
 - c. Vote to hold additional interviews
 - a. Clerk coordinates additional interviews as directed by the board (closed meetings ok)
 - b. Go back to step 15
17. Clerk extends offer to and negotiates offer with top candidate with guidance from the Board
18. If offeree is a current board member, acceptance of the offer is also an effective resignation from the Board.
19. Board ratifies final employment package
20. Committee Lead updates Candidate Summary
21. Clerk initiates onboarding process

6. Exceptions: BOD may vote for a temporary GM to act until formal process is completed. Go to step 15.

